Public perceptions of using synthetic biology to protect endangered animals

Synthetic biology technologies, such as gene editing, could help recover endangered species, by re-introducing genetic diversity into the species.
Synthetic biology at CSIRO

Synthetic biology is an emerging field of research that combines genetics, chemistry and engineering. Scientists working in synthetic biology design, build, and test DNA to enable plants, animals and other organisms (e.g. bacteria, fungi, algae) to function in different ways. These organisms could then be used to help in the management of environmental and societal problems such as pollution, waste, land degradation and biodiversity loss.

The CSIRO Synthetic Biology Future Science Platform has developed a range of synthetic biology techniques, such as genetic engineering, gene editing and gene marking. But what do Australians think about these techniques? Involving the public is a critical step in the development of any new technology. By understanding Australians’ needs, researchers can develop technology that is both fit-for-purpose and impactful for the community.

This brochure is part of a series that explores people’s views towards several synthetic biology tools to help solve environmental, industrial and health challenges facing Australia. The full brochure series can be viewed at: www.csiro.au/synbiosurvey

We surveyed the Australian public, asking for their initial impressions on using synthetic biology to protect endangered species:

• What do people think and feel about this new technology?
• What risks do they perceive?
• How would people want to be engaged in decision-making in the future?
Assessing a technology’s suitability

CSIRO has adopted a three-pronged process to explore the development and application of new technology. These three aspects include (1) problem assessment, (2) technical feasibility and (3) social feasibility.

1. Problem assessment
Identification and conceptualisation of a problem and how it fits within the broader human-environment system.

Example: What is the rate of native species endangerment and extinction and why is this a concern?

2. Technical feasibility
Assessment of current solutions to the problem and proposed new solutions (strengths, weaknesses, opportunities and threats).

Example: What is being done to manage the problem and how effective are these strategies?

3. Social feasibility
Assessment of user and stakeholder perceptions, and acceptability of a range of solutions.

Example: What do communities think of the proposed solutions and what are their views on how the problem is best managed?

Synthetic biology to protect threatened and endangered animals

The conservation of native Australian animals—including those listed as threatened or endangered—is critical, given the role these species play in supporting natural ecosystems. If not addressed, the potential loss of species could be detrimental to Australia’s future biodiversity and ecosystem health.

Genetic diversity within a species helps to prevent population decline. It reduces the risks associated with inbreeding in small populations and, enhances a species’ ability to adapt to external threats such as extreme climate events and changing habitats. Ultimately, increased genetic diversity within a species reduces the likelihood of its extinction.

Current methods for protecting endangered species and promoting genetic diversity within ‘at risk’ populations include, targeted captive breeding programs, habitat protection and restoration, predator control, and monitored enclosures of refuge populations. These methods of protection are legislated responsibilities under the Australian Environment Protection and Biodiversity Conservation Act.

Synthetic biology technologies, such as gene editing, have the potential to increase the genetic diversity of threatened and endangered species at a larger scale. Gene editing involves changing an organism’s genetic information by deleting, replacing or inserting a DNA sequence. In the context of conservation, this could mean modifying an organism’s genetic code to increase genetic diversity.

Story board sequence shown to survey participants, before they were asked their thoughts about protecting endangered species using synthetic biology.
Public attitudes towards using synthetic biology for protecting endangered species

Awareness of endangered native animals

Our research found most Australians (about 83%) were at least moderately aware that many native animals had become extinct or were endangered. The majority (93%) thought extinction was a moderate to very big problem in Australia.

Initial impressions of gene editing in native animals

After viewing a storyboard presentation on the use of gene editing to protect endangered species, Australians reported being moderately-to-strongly supportive of the development of this technology.

Figure 1 Australians’ support of gene editing for protecting endangered species.
When asked to consider the use of this technology in their local area, 48% of Australians indicated that they would not be bothered if this technology was implemented in their own community. However, 33% indicated they were moderately bothered and 17%, that they were more than moderately bothered by local implementation. This public concern is important to know and understand, as it helps scientists shape how the technology will be developed.
Perceptions of benefits and risks associated with the technology

The majority of Australian participants (around 89%) rated synthetic biology technologies as moderately to very helpful in managing the problem of native species’ extinction. Most Australians also agreed, or strongly agreed, that this technology would be better than continuing with the current conservation methods.

Despite their support, Australians did have some reservations about the technology. Most were concerned that gene editing could have negative long-term consequences:

• 86% were at least moderately concerned about consequences for humans and animals
• 84% were at least moderately concerned about risks to the natural environment
• 91% were at least moderately concerned about whether consequences arising from this technology could be controlled or managed.

Trust and regulation

The majority of Australians (82%) moderately-to-strongly trusted scientists to develop this technology responsibly. However, 83% of people were at least moderately concerned about the possibility of the technology being used for ‘bad’ purposes. Additionally, 88% were at least moderately concerned that technology misuse could lead to unintended negative consequences.

Approximately 66% of Australians held at least moderate trust towards the government agency responsible for approving and regulating the technology. On average, people moderately agreed that legislation and regulation would ensure the technology would be developed in a safe way - 33% strongly agreed that the technology would be regulated, and 35% strongly agreed that legislation and regulation would ensure its safe development.
Most Australians (about 84%) indicated they were keen to know more about this synthetic biology technology. They said they wanted to know more about:

- the possible risks
- what is being done to regulate and control the technology
- who will benefit and who will bear the risks.

Most Australians (81%) indicated that the public should have access to an easy-to-read summary of scientific results, and 73% agreed that risk documentation should be made available.

About 41% of Australians thought it was important to consult the public, so their opinions could be considered when making decisions about this technology. Fewer people (36%) thought it was necessary for the public to be kept informed of decisions made about the technology.

Around 16% of Australians indicated that they did not need, or want, to know anything more about this technology than was already provided within the storyboard presented. Our survey also suggests that people may be more interested in understanding the risks and the process of managing these risks, than understanding the benefits of the technology.

Figure 3 Personal preferences for further engagement with technology development.
Impact

Understanding Australians’ attitudes to synthetic biology can help scientists and research organisations to decide how to approach the development and implementation of new technologies.

Our survey findings have many applications and can be used in a variety of ways.

1. **By government:** to inform policy and regulatory decision-makers on how new technologies will be perceived by the public and how best to engage people.

2. **By the science community:** to inform scientists on how they can develop and plan future science activities in ways that address users’ needs. This approach supports a responsible science agenda and acts as a quality-control measure to ensure that technology is being developed in a worthwhile and meaningful way. The survey findings also build the capacity of scientists to reflect on the social and ethical considerations of their work. Understanding the science and technology needed by Australians to solve current issues can lead to greater and more effective scientific innovation.
3. To benefit society: surveys provide insights into the public’s understanding and perceptions of Australian science. Survey data can highlight the extent of society’s trust in science and identify knowledge gaps. Increased understanding can shape future science directions and inform better ways for communities and scientists to work together.

This is one of the world’s first comprehensive national surveys examining public perceptions across a range of synthetic biology technologies.
The research methodology for this CSIRO study was externally reviewed by a panel of three Australian social and behavioural science experts:

- Professor Kelly Fielding (The University of Queensland)
- Professor Catherine Waldby (Australian National University)
- Professor Iain Walker (Australian National University)

The study involved presenting an online public opinion survey to a representative sample of 8,037 Australians. It examined how novel synthetic biology technologies could help address a range of important issues facing Australia.

In the survey, we presented information on one of seven environmental, industrial or health challenges in Australia:

- Protecting endangered species
- Changing the properties of natural fibres
- Eliminating the culling of male chicks in the egg-laying industry
- Managing invasive pest species
- Reducing pollution in waterways
- Reducing mosquito-borne diseases
- Restoring the Great Barrier Reef

The survey sample was representative of the Australian population in key demographics including age, gender, and location, including representation of Aboriginal and Torres Strait Islander peoples.
Information was presented to participants in the form of a PowerPoint-style slideshow, known as a ‘storyboard’. The storyboards had a standard format with similar sequencing of information, language, use of visuals and length.

Social scientists teamed up with biotechnology scientists and professional science communicators to develop the storyboard content and visuals. The storyboards were validated and tested in seven public focus groups to ensure they were easy to understand and included the necessary information.

The Online Research Unit (ORU) hosted the online surveys throughout October and November 2018 and recruited a representative sample of Australians. Participants received a small standard payment from the ORU for participation. Research participants were randomly assigned to view just one of the seven storyboards.

The survey asked participants how they felt about the development of the synthetic biology technology, what concerns they had about the technology, and if they would like to receive more information and be involved in further surveys.

The survey has provided CSIRO with important insights into Australian attitudes. It is a powerful new contribution to decision making in Australia about issues facing the country.

This research was approved by the CSIRO Social and Interdisciplinary Research Human Research Ethics Committee (Ethics Clearance 013/18).

Australian demographic data
All surveys and this specific survey

12.6% 18-24 years
15.8% 25-34 years
16.9% 35-44 years
18.0% 45-54 years
15.6% 55-64 years
21.1% 65 years and over

Overall data  Study specific data

8037 Australians
1148 in gene editing of native species study
Next steps in understanding public perceptions of synthetic biology

Our study incorporated a representative sample of the Australian public. However, some topics may be more relevant to particular communities. Future community- or place-based research will therefore be more targeted. It will involve identifying places where a particular synthetic biology technology could help in addressing a problem.

Researchers would engage with local people to understand their views about using new technologies to tackle problems directly affecting them.

This direct engagement will help communities, government and researchers decide whether, and how best, to deliver evidence-based programs to manage biodiversity.
As Australia's national science agency and innovation catalyst, CSIRO is solving the greatest challenges through innovative science and technology.

CSIRO. Unlocking a better future for everyone.

Citation

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